

Office of the Deputy Director

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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Ms. Terry Stevens Cenpatico 1501 W. Fountainhead Corporate Park #295 Tempe, Arizona 85282

RE: Policy Decisions for Immediate Implementation

Dear Ms. Stevens:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

- Require all individuals to comply with financial screening and eligibility
 process. Refusal to cooperate will result in ineligibility for services.
 T/RBHAs will not be required to serve individuals who refuse to cooperate
 with the screening and eligibility process.
 - a. Arizona statute requires all persons, including individuals with a serious mental illness (ARS § 36.550.06), seeking state-funded behavioral health services to cooperate with financial screening and eligibility

- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
- b. Exceptional circumstances under which services may be provided for a limited time:
 - i. Emergency services, which are to be provided immediately, so long as within 5 days from the date of service, a financial screening is initiated; and
 - ii. When an individual is incapable of cooperating with the financial screening and eligibility determination process as a result of their mental illness, until or unless a representative capable of providing assistance is court appointed.
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - Provider Manual Section 3.1, Eligibility Screening for AHCCCS
 Health Insurance, Medicare Part D Prescription Drug Coverage,
 and the Limited Income Subsidy Program
- 2. Charge individuals who are non-TXIX, including non-TXIX SMI recipients, fees for services. Providers may request payment prior to the delivery of services and may refuse to provide services if co-pays are not collected.
 - a. Arizona statute requires all individuals who are non-TXIX eligible to pay fees for services. A fee schedule, which will be established by ADHS/DBHS, includes, but is not limited to, a sliding fee schedule based upon the ability of the individual to pay for part or the total cost for services (i.e. some individuals will be expected to pay 100% for the cost of services). (ARS §36-3409)
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

- 3. No longer accept financial responsibility for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI.
 - a. The T/RBHAs are not financially responsible for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI. The County has legal payment responsibility for costs associated with Court-Ordered Treatment for individuals who are non-TXIX, non-SMI. (ARS §545.04) T/RBHAs electing to take this position should notify the appropriate individuals, including Court Commissioners and treating hospitals, in advance and assist with identifying alternatives.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.18, Pre-petition Screening, Court Ordered Evaluation and Treatment
- 4. Eliminate coverage for Medicare Part D co-pays, premiums, deductibles, coinsurance, and non-formulary medications for non-TXIX members and dual eligible non-SMI members. In addition, Non-TXIX individuals (including SMI) with other TPL are fully responsible for all out-of-pocket costs required by their insurer.
 - a. With the exception of dual eligible SMI members, Medicare Part D copays, premiums, deductibles, coinsurance, and non-formulary medications will no longer be covered.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.21, Service Prioritization for Non-Title XIX/XXI Funding
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits
- 5. Require Prior Authorization and Re-Authorization of Residential Services for all members, regardless of eligibility status:
 - a. ADHS/DBHS will work with the T/RBHAs to develop and implement statewide prior authorization and re-authorization criteria for Level II,

Level III, and Home Care Training for Home Care Client (HCTC). Once implemented, all T/RBHAs must utilize the same criteria.¹

b. The following requirements and timeframes will apply:

	PA Required?	Re-Authorization	Timeframe for Re-
		Required?	Authorization
Level I RTC	Yes (existing)	Yes (existing)	Every 30 days
Level II	Yes	Yes	Every 60 days
Level III	Yes	Yes	Every 90 days
HCTC	Yes	Yes	Every 90 days

- i. Level II Residential (Prior Authorization and Re-Authorization every 30 days)
- ii. Level III Residential (Prior Authorization and Re-Authorization every 60 days)
- iii. Home Care Training for Home Care Client (HCTC; Re-Authorization every 90 days; Prior authorization is not required for this service)
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.14, Securing Services and Prior Authorization

- a. ADHS/DBHS supports a reduction in the total number of Full Time Equivalents (FTEs) working within outpatient clinics or operating independently who serve non-TXIX SMI recipients as long as the clinical needs of enrolled non-TXIX SMI recipients can be met.
 - i. Staffing Types Include:
 - 1. Paraprofessionals
 - 2. Behavioral Health Technicians (BHT)
 - 3. Behavioral Health Professionals (BHP)
 - 4. Psychiatrists, Nurse Practitioners, or Physician Assistants

¹ Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, *Third Party Liability and Coordination of Benefits*

In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Disenroll if non-TXIX SMI member has other payor or insurance	The SMI program is an entitlement program, regardless of third party payor status.
Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Require SMI redetermination evaluations annually (or with some other set timeframe)	This would be contrary to established recovery principles. SMI redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.
Stop enrollments for persons in SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	ADHS/DBHS will conduct research to find out how other states determine initial and ongoing SMI eligibility
Change benefit plan to align service revenue and expenses for non-TXIX SMI programs	The benefit package for individuals with SMI (an entitlement program) is established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).
Refrain from additional housing acquisitions (from the Housing Acquisition Fund) in the short term	T/RBHAs are welcome to submit new housing spending plans to the housing review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.
Additional pharmacy management	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation.
Discontinue prior authorization of non-formulary medications for non-TXIX members and replace with generic or similar formulary medications	Currently T/RBHAs are not required to offer non-formulary medications. Any medications provided by T/RBHAs that are not on the ADHS/DBHS formulary are solely at the discretion of the T/RBHA.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under
	contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this
	contractual requirement and enroll individuals who qualify as individuals
	with SMI.
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.
Transportation service	
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to
programs	serve non-TXIX GMH, SA, and children as funding is available.
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee
GMH/SA and children's monies	schedule will address this to some extent. However, T/RBHAs are only
utilized, and then provide Crisis	required to serve non-TXIX GMH, SA, and children as funding is available
Intervention-Telephone only	and may limit services due to funding availability.
Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX
bed related services	members, the implementation of the co-pays and sliding fee schedule will
	address this. T/RBHAs are only required to serve non-TXIX GMH, SA, and
	children as funding is available
Reduce Flex fund benefit amount	Flex funds originate from grant funding, not non-TXIX funds; no adjustments
to \$500	will be made to flex fund utilization at this time
Require self pay for all populations	For non-TXIX members, the implementation of the co-pays and sliding fee
for court-order services such as	schedule will address this. T/RBHAs are only required to serve non-TXIX
domestic violence, DUI, and sex	GMH, SA, and children as funding is available. T/RBHAs receive funding
offenders	specifically for DUI screening and education (A.R.S. § 36-2005)
Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa
limit for non-TXIX member's	County, through the IGA to address this issue
Court Ordered Evaluation (Applies	
to Maricopa County only)	
Notice of Action requirements and	These requirements are mandated by AHCCCS and cannot be modified.
member appeal rights need to be	
simplified	
Allow T/RBHAs to redirect	ADHS/DBHS does not support taking additional money out of services.
paybacks that are being finalized	ALEXANDERED GOOD HOL Support taking auditional money out of services.
now from profit risk corridor to	
services	
	A D.S. \$ 26 2410 requires this differentiation
Stop the practice of differentiating	A.R.S. § 36-3410 requires this differentiation
fund types within the non-TXIX	
buckets	

T/RBHA Recommendation	ADHS/DBHS Rationale
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	referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Decrease sanction amounts and	ADHS/DBHS applies sanctions to improve performance. When progress is
stop the practice of doubling	being demonstrated, a decrease in the sanction amount is considered a
sanctions if the RBHA has an acceptable corrective plan and is making progress	mitigating factor than can decrease future sanctions.
Resolve the Pinal County zip code	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to
issue	work out an agreement for the zip codes involved.

Sincerely,

Laura K. Nelson, M.D. Acting Deputy Director

cc:

Will Humble, Interim Director



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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Mr. Neal Cash CPSA 535 N. Wilmot Road, Suite 201 Tucson, AZ 85711

RE: Policy Decisions for Immediate Implementation

Dear Mr. Cash:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

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 process. Refusal to cooperate will result in ineligibility for services.
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 with the screening and eligibility process.
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- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
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- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
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Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.
Transportation service	
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to
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Decrease sanction amounts and stop the practice of doubling sanctions if the RBHA has an acceptable corrective plan and is making progress	ADHS/DBHS applies sanctions to improve performance. When progress is being demonstrated, a decrease in the sanction amount is considered a mitigating factor than can decrease future sanctions.	
Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.	

Sincerely,

Laura K. Nelson, M.D. Acting Deputy Director

cc: Will Humble, Interim Director



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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Mr. Gerald Szymanski Colorado River Indian Tribes Rt. 1, Box 23-B Parker, AZ 85344

RE: Policy Decisions for Immediate Implementation

Dear Mr. Szymanski:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

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- 3. No longer accept financial responsibility for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI.
 - a. The T/RBHAs are not financially responsible for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI. The County has legal payment responsibility for costs associated with Court-Ordered Treatment for individuals who are non-TXIX, non-SMI. (ARS §545.04) T/RBHAs electing to take this position should notify the appropriate individuals, including Court Commissioners and treating hospitals, in advance and assist with identifying alternatives.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.18, Pre-petition Screening, Court Ordered Evaluation and Treatment
- 4. Eliminate coverage for Medicare Part D co-pays, premiums, deductibles, coinsurance, and non-formulary medications for non-TXIX members and dual eligible non-SMI members. In addition, Non-TXIX individuals (including SMI) with other TPL are fully responsible for all out-of-pocket costs required by their insurer.
 - a. With the exception of dual eligible SMI members, Medicare Part D copays, premiums, deductibles, coinsurance, and non-formulary medications will no longer be covered.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.21, Service Prioritization for Non-Title XIX/XXI Funding
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits
- 5. Require Prior Authorization and Re-Authorization of Residential Services for all members, regardless of eligibility status:
 - a. ADHS/DBHS will work with the T/RBHAs to develop and implement statewide prior authorization and re-authorization criteria for Level II,

Level III, and Home Care Training for Home Care Client (HCTC). Once implemented, all T/RBHAs must utilize the same criteria.⁶

b. The following requirements and timeframes will apply:

	PA Required?	Re-Authorization	Timeframe for Re-
		Required?	Authorization
Level I RTC	Yes (existing)	Yes (existing)	Every 30 days
Level II	Yes	Yes	Every 60 days
Level III	Yes	Yes	Every 90 days
HCTC	Yes	Yes	Every 90 days

- i. Level II Residential (Prior Authorization and Re-Authorization every 30 days)
- ii. Level III Residential (Prior Authorization and Re-Authorization every 60 days)
- iii. Home Care Training for Home Care Client (HCTC; Re-Authorization every 90 days; Prior authorization is not required for this service)
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.14, Securing Services and Prior Authorization

- a. ADHS/DBHS supports a reduction in the total number of Full Time Equivalents (FTEs) working within outpatient clinics or operating independently who serve non-TXIX SMI recipients as long as the clinical needs of enrolled non-TXIX SMI recipients can be met.
 - i. Staffing Types Include:
 - 1. Paraprofessionals
 - 2. Behavioral Health Technicians (BHT)
 - 3. Behavioral Health Professionals (BHP)
 - 4. Psychiatrists, Nurse Practitioners, or Physician Assistants

⁶ Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Disenroll if non-TXIX SMI member has other payor or insurance	The SMI program is an entitlement program, regardless of third party payor status.
Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

T/RBHA Recommendation	ADHS/DBHS Rationale	
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.	
Require SMI redetermination evaluations annually (or with some other set timeframe)	This would be contrary to established recovery principles. SMI redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.	
Stop enrollments for persons in SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	ADHS/DBHS will conduct research to find out how other states determine initial and ongoing SMI eligibility.	
Change benefit plan to align service revenue and expenses for non-TXIX SMI programs	The benefit package for individuals with SMI (an entitlement program) is established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).	
Refrain from additional housing acquisitions (from the Housing Acquisition Fund) in the short term	T/RBHAs are welcome to submit new housing spending plans to the housing review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.	
Additional pharmacy management Discontinue prior authorization of	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation. Currently T/RBHAs are not required to offer non-formulary medications.	
non-formulary medications for non-TXIX members and replace with generic or similar formulary medications	Any medications provided by T/RBHAs that are not on the ADHS/DBHS formulary are solely at the discretion of the T/RBHA.	

T/RBHA Recommendation	ADHS/DBHS Rationale	
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for	
	services. The risks associated with this option are not acceptable. Under	
Vening and the second s	contract, T/RBHAs are required to conduct SMI eligibility determinations for	
	referred individuals. ADHS/DBHS expects T/RBHAs to comply with this	
	contractual requirement and enroll individuals who qualify as individuals	
	with SMI.	
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.	
Transportation service		
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee	
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to	
programs	serve non-TXIX GMH, SA, and children as funding is available.	
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee	
GMH/SA and children's monies	schedule will address this to some extent. However, T/RBHAs are only	
utilized, and then provide Crisis	required to serve non-TXIX GMH, SA, and children as funding is available	
Intervention-Telephone only	and may limit services due to funding availability.	
Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX	
bed related services	members, the implementation of the co-pays and sliding fee schedule will	
	address this. T/RBHAs are only required to serve non-TXIX GMH, SA, and	
	children as funding is available	
Reduce Flex fund benefit amount	Flex funds originate from grant funding, not non-TXIX funds; no adjustments	
to \$500	will be made to flex fund utilization at this time	
Require self pay for all populations	For non-TXIX members, the implementation of the co-pays and sliding fee	
for court-order services such as	schedule will address this. T/RBHAs are only required to serve non-TXIX	
domestic violence, DUI, and sex	GMH, SA, and children as funding is available. T/RBHAs receive funding	
offenders	specifically for DUI screening and education (A.R.S. § 36-2005)	
Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa	
limit for non-TXIX member's	County, through the IGA to address this issue	
Court Ordered Evaluation (Applies		
to Maricopa County only)		
Notice of Action requirements and	These requirements are mandated by AHCCCS and cannot be modified.	
member appeal rights need to be		
simplified		
Allow T/RBHAs to redirect	ADHS/DBHS does not support taking additional money out of services.	
paybacks that are being finalized		
now from profit risk corridor to		
services		
Stop the practice of differentiating	A.R.S. § 36-3410 requires this differentiation	
fund types within the non-TXIX		
buckets		

T/RBHA Recommendation	ADHS/DBHS Rationale	
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.	
Decrease sanction amounts and stop the practice of doubling sanctions if the RBHA has an acceptable corrective plan and is making progress	ADHS/DBHS applies sanctions to improve performance. When progress is being demonstrated, a decrease in the sanction amount is considered a mitigating factor than can decrease future sanctions.	
Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.	

Sincerely,

Laura K. Nelson, M.D. Acting Deputy Director

cc:

Will Humble, Interim Director



Office of the Deputy Director

150 North 18th Avenue, Suite 200 Phoenix, Arizona 85007 (602) 364-4558 (602) 364-4570 FAX

Internet: www.azdhs.gov

JANICE K. BREWER, GOVERNOR

WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Mr. Steven Green Gila River Health Care Corporation P.O. Box 38 Sacaton, AZ 85247

RE: Policy Decisions for Immediate Implementation

Dear Mr. Green:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

- Require all individuals to comply with financial screening and eligibility
 process. Refusal to cooperate will result in ineligibility for services.
 T/RBHAs will not be required to serve individuals who refuse to cooperate
 with the screening and eligibility process.
 - a. Arizona statute requires all persons, including individuals with a serious mental illness (ARS § 36.550.06), seeking state-funded behavioral health services to cooperate with financial screening and eligibility

- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
- b. Exceptional circumstances under which services may be provided for a limited time:
 - i. Emergency services, which are to be provided immediately, so long as within 5 days from the date of service, a financial screening is initiated; and
 - ii. When an individual is incapable of cooperating with the financial screening and eligibility determination process as a result of their mental illness, until or unless a representative capable of providing assistance is court appointed.
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.1, Eligibility Screening for AHCCCS Health Insurance, Medicare Part D Prescription Drug Coverage, and the Limited Income Subsidy Program
- 2. Charge individuals who are non-TXIX, including non-TXIX SMI recipients, fees for services. Providers may request payment prior to the delivery of services and may refuse to provide services if co-pays are not collected.
 - a. Arizona statute requires all individuals who are non-TXIX eligible to pay fees for services. A fee schedule, which will be established by ADHS/DBHS, includes, but is not limited to, a sliding fee schedule based upon the ability of the individual to pay for part or the total cost for services (i.e. some individuals will be expected to pay 100% for the cost of services). (ARS §36-3409)
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

- 3. No longer accept financial responsibility for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI.
 - a. The T/RBHAs are not financially responsible for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI. The County has legal payment responsibility for costs associated with Court-Ordered Treatment for individuals who are non-TXIX, non-SMI. (ARS §545.04) T/RBHAs electing to take this position should notify the appropriate individuals, including Court Commissioners and treating hospitals, in advance and assist with identifying alternatives.
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 - a. With the exception of dual eligible SMI members, Medicare Part D copays, premiums, deductibles, coinsurance, and non-formulary medications will no longer be covered.
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- 5. Require Prior Authorization and Re-Authorization of Residential Services for all members, regardless of eligibility status:
 - a. ADHS/DBHS will work with the T/RBHAs to develop and implement statewide prior authorization and re-authorization criteria for Level II,

Level III, and Home Care Training for Home Care Client (HCTC). Once implemented, all T/RBHAs must utilize the same criteria.⁷

b. The following requirements and timeframes will apply:

	PA Required?	Re-Authorization	Timeframe for Re-
		Required?	Authorization
Level I RTC	Yes (existing)	Yes (existing)	Every 30 days
Level II	Yes	Yes	Every 60 days
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- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.14, Securing Services and Prior Authorization

- a. ADHS/DBHS supports a reduction in the total number of Full Time Equivalents (FTEs) working within outpatient clinics or operating independently who serve non-TXIX SMI recipients as long as the clinical needs of enrolled non-TXIX SMI recipients can be met.
 - i. Staffing Types Include:
 - 1. Paraprofessionals
 - 2. Behavioral Health Technicians (BHT)
 - 3. Behavioral Health Professionals (BHP)
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⁷ Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
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In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Disenroll if non-TXIX SMI member has other payor or insurance	The SMI program is an entitlement program, regardless of third party payor status.
Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

ADHS/DBHS Rationale
This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
This would be contrary to established recovery principles. SMI
redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.
ADHS/DBHS will conduct research to find out how other states determine
initial and ongoing SMI eligibility
The benefit package for individuals with SMI (an entitlement program) is
established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).
T/RBHAs are welcome to submit new housing spending plans to the housing
review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.
T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation.
Currently T/RBHAs are not required to offer non-formulary medications.
Any medications provided by T/RBHAs that are not on the ADHS/DBHS
formulary are solely at the discretion of the T/RBHA.

T/RBHA Recommendation	ADHS/DBHS Rationale	
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for	
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	contract, T/RBHAs are required to conduct SMI eligibility determinations for	
	referred individuals. ADHS/DBHS expects T/RBHAs to comply with this	
	contractual requirement and enroll individuals who qualify as individuals	
	with SMI.	
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.	
Transportation service		
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee	
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to	
programs	serve non-TXIX GMH, SA, and children as funding is available.	
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee	
GMH/SA and children's monies	schedule will address this to some extent. However, T/RBHAs are only	
utilized, and then provide Crisis	required to serve non-TXIX GMH, SA, and children as funding is available	
Intervention-Telephone only	and may limit services due to funding availability.	
Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX	
bed related services	members, the implementation of the co-pays and sliding fee schedule will	
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Reduce Flex fund benefit amount	Flex funds originate from grant funding, not non-TXIX funds; no adjustments	
to \$500	will be made to flex fund utilization at this time	
Require self pay for all populations	For non-TXIX members, the implementation of the co-pays and sliding fee	
for court-order services such as	schedule will address this. T/RBHAs are only required to serve non-TXIX	
domestic violence, DUI, and sex	GMH, SA, and children as funding is available. T/RBHAs receive funding	
offenders	specifically for DUI screening and education (A.R.S. § 36-2005)	
Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa	
limit for non-TXIX member's	County, through the IGA to address this issue	
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Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.	

Sincerely,

Laura K. Nelson, M.D. Acting Deputy Director

cc: Will Humble, Interim Director



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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Dr. Richard Clarke Magellan 4129 E. Van Buren Phoenix, AZ 85008

RE: Policy Decisions for Immediate Implementation

Dear Dr. Clarke:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

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 process. Refusal to cooperate will result in ineligibility for services.
 T/RBHAs will not be required to serve individuals who refuse to cooperate
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- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
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- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
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 - 3. Behavioral Health Professionals (BHP)
 - 4. Psychiatrists, Nurse Practitioners, or Physician Assistants

⁴ Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Disenroll if non-TXIX SMI member has other payor or insurance	The SMI program is an entitlement program, regardless of third party payor status.
Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Require SMI redetermination evaluations annually (or with some other set timeframe)	This would be contrary to established recovery principles. SMI redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.
Stop enrollments for persons in SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	ADHS/DBHS will conduct research to find out how other states determine initial and ongoing SMI eligibility.
Change benefit plan to align service revenue and expenses for non-TXIX SMI programs	The benefit package for individuals with SMI (an entitlement program) is established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).
Refrain from additional housing acquisitions (from the Housing Acquisition Fund) in the short term	T/RBHAs are welcome to submit new housing spending plans to the housing review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.
Additional pharmacy management	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation.
Discontinue prior authorization of non-formulary medications for non-TXIX members and replace with generic or similar formulary medications	Currently T/RBHAs are not required to offer non-formulary medications. Any medications provided by T/RBHAs that are not on the ADHS/DBHS formulary are solely at the discretion of the T/RBHA.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for
	services. The risks associated with this option are not acceptable. Under
	contract, T/RBHAs are required to conduct SMI eligibility determinations for
	referred individuals. ADHS/DBHS expects T/RBHAs to comply with this
	contractual requirement and enroll individuals who qualify as individuals
	with SMI.
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.
Transportation service	
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to
programs	serve non-TXIX GMH, SA, and children as funding is available.
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee
GMH/SA and children's monies	schedule will address this to some extent. However, T/RBHAs are only
utilized, and then provide Crisis	required to serve non-TXIX GMH, SA, and children as funding is available
Intervention-Telephone only	and may limit services due to funding availability.
Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX
bed related services	members, the implementation of the co-pays and sliding fee schedule will
	address this. T/RBHAs are only required to serve non-TXIX GMH, SA, and
	children as funding is available
Reduce Flex fund benefit amount	Flex funds originate from grant funding, not non-TXIX funds; no adjustments
to \$500	will be made to flex fund utilization at this time
Require self pay for all populations	For non-TXIX members, the implementation of the co-pays and sliding fee
for court-order services such as	schedule will address this. T/RBHAs are only required to serve non-TXIX
domestic violence, DUI, and sex	GMH, SA, and children as funding is available. T/RBHAs receive funding
offenders	specifically for DUI screening and education (A.R.S. § 36-2005)
Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa
limit for non-TXIX member's	County, through the IGA to address this issue
Court Ordered Evaluation (Applies	
to Maricopa County only)	
Notice of Action requirements and	These requirements are mandated by AHCCCS and cannot be modified.
member appeal rights need to be	-
simplified	
	1
Allow T/RBHAs to redirect	ADHS/DBHS does not support taking additional money out of services.
Allow T/RBHAs to redirect paybacks that are being finalized	ADHS/DBHS does not support taking additional money out of services.
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paybacks that are being finalized now from profit risk corridor to	ADHS/DBHS does not support taking additional money out of services. A.R.S. § 36-3410 requires this differentiation

Dr. Richard Clarke March 11, 2009 Page 8

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Decrease sanction amounts and	ADHS/DBHS applies sanctions to improve performance. When progress is
stop the practice of doubling	being demonstrated, a decrease in the sanction amount is considered a
sanctions if the RBHA has an	mitigating factor than can decrease future sanctions.
acceptable corrective plan and is	
making progress	
Resolve the Pinal County zip code	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to
issue	work out an agreement for the zip codes involved.

Again, thank you all for your many suggestions and efforts in addressing this very difficult task. If you have any questions, please do not hesitate to contact me.

Sincerely,

Lalıra K. Nelson, M.D. Acting Deputy Director

cc:

Will Humble, Interim Director



Office of the Deputy Director

150 North 18th Avenue, Suite 200 Phoenix, Arizona 85007 (602) 364-4558 (602) 364-4570 FAX Internet: www.azdhs.gov

JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Dr. Mick Pattinson NARBHA 1300 S. Yale Street Flagstaff, Arizona 86001

RE: Policy Decisions for Immediate Implementation

Dear Dr. Pattinson:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

- 1. Require all individuals to comply with financial screening and eligibility process. Refusal to cooperate will result in ineligibility for services.

 T/RBHAs will not be required to serve individuals who refuse to cooperate with the screening and eligibility process.
 - a. Arizona statute requires all persons, including individuals with a serious mental illness (ARS § 36.550.06), seeking state-funded behavioral health services to cooperate with financial screening and eligibility

- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
- b. Exceptional circumstances under which services may be provided for a limited time:
 - i. Emergency services, which are to be provided immediately, so long as within 5 days from the date of service, a financial screening is initiated; and
 - ii. When an individual is incapable of cooperating with the financial screening and eligibility determination process as a result of their mental illness, until or unless a representative capable of providing assistance is court appointed.
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - Provider Manual Section 3.1, Eligibility Screening for AHCCCS
 Health Insurance, Medicare Part D Prescription Drug Coverage,
 and the Limited Income Subsidy Program
- 2. Charge individuals who are non-TXIX, including non-TXIX SMI recipients, fees for services. Providers may request payment prior to the delivery of services and may refuse to provide services if co-pays are not collected.
 - a. Arizona statute requires all individuals who are non-TXIX eligible to pay fees for services. A fee schedule, which will be established by ADHS/DBHS, includes, but is not limited to, a sliding fee schedule based upon the ability of the individual to pay for part or the total cost for services (i.e. some individuals will be expected to pay 100% for the cost of services). (ARS §36-3409)
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

- 3. No longer accept financial responsibility for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI.
 - a. The T/RBHAs are not financially responsible for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI. The County has legal payment responsibility for costs associated with Court-Ordered Treatment for individuals who are non-TXIX, non-SMI. (ARS §545.04) T/RBHAs electing to take this position should notify the appropriate individuals, including Court Commissioners and treating hospitals, in advance and assist with identifying alternatives.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.18, Pre-petition Screening, Court Ordered Evaluation and Treatment
- 4. Eliminate coverage for Medicare Part D co-pays, premiums, deductibles, coinsurance, and non-formulary medications for non-TXIX members and dual eligible non-SMI members. In addition, Non-TXIX individuals (including SMI) with other TPL are fully responsible for all out-of-pocket costs required by their insurer.
 - a. With the exception of dual eligible SMI members, Medicare Part D copays, premiums, deductibles, coinsurance, and non-formulary medications will no longer be covered.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.21, Service Prioritization for Non-Title XIX/XXI Funding
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits
- 5. Require Prior Authorization and Re-Authorization of Residential Services for all members, regardless of eligibility status:
 - a. ADHS/DBHS will work with the T/RBHAs to develop and implement statewide prior authorization and re-authorization criteria for Level II,

Level III, and Home Care Training for Home Care Client (HCTC). Once implemented, all T/RBHAs must utilize the same criteria.²

b. The following requirements and timeframes will apply:

****	PA Required?	Re-Authorization	Timeframe for Re-
		Required?	Authorization
Level I RTC	Yes (existing)	Yes (existing)	Every 30 days
Level II	Yes	Yes	Every 60 days
Level III	Yes	Yes	Every 90 days
HCTC	Yes	Yes	Every 90 days
		1	1

- i. Level II Residential (Prior Authorization and Re-Authorization every 30 days)
- ii. Level III Residential (Prior Authorization and Re-Authorization every 60 days)
- iii. Home Care Training for Home Care Client (HCTC; Re-Authorization every 90 days; Prior authorization is not required for this service)
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.14, Securing Services and Prior Authorization
- 6. Relax Minimum Network Standards for non-TXIX SMI recipients to align with revenue reductions (Applies to Greater Arizona T/RBHAs only)
 - a. ADHS/DBHS supports a reduction in the total number of Full Time Equivalents (FTEs) working within outpatient clinics or operating independently who serve non-TXIX SMI recipients as long as the clinical needs of enrolled non-TXIX SMI recipients can be met.
 - i. Staffing Types Include:
 - 1. Paraprofessionals
 - 2. Behavioral Health Technicians (BHT)
 - 3. Behavioral Health Professionals (BHP)
 - 4. Psychiatrists, Nurse Practitioners, or Physician Assistants

² Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
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In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
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Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

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Require SMI redetermination evaluations annually (or with some other set timeframe)	This would be contrary to established recovery principles. SMI redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.
Stop enrollments for persons in SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	ADHS/DBHS will conduct research to find out how other states determine initial and ongoing SMI eligibility.
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Additional pharmacy management	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation.
Discontinue prior authorization of non-formulary medications for non-TXIX members and replace with generic or similar formulary medications	Currently T/RBHAs are not required to offer non-formulary medications. Any medications provided by T/RBHAs that are not on the ADHS/DBHS formulary are solely at the discretion of the T/RBHA.

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	with SMI.
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.
Transportation service	
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to
programs	serve non-TXIX GMH, SA, and children as funding is available.
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee
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Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX
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Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa
limit for non-TXIX member's	County, through the IGA to address this issue
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to Maricopa County only)	
	These requirements are mandated by AHCCCS and cannot be modified.
member appeal rights need to be	
simplified	
Allow T/RBHAs to redirect	ADHS/DBHS does not support taking additional money out of services.
paybacks that are being finalized	and the support mains additional money out of 501 11005.
now from profit risk corridor to	
services	
Stop the practice of differentiating	A.R.S. § 36-3410 requires this differentiation
fund types within the non-TXIX	7 Mico. 8 50-5410 Toquitos uno difforentiation
buckets	

T/RBHA Recommendation	ADHS/DBHS Rationale
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Decrease sanction amounts and stop the practice of doubling sanctions if the RBHA has an acceptable corrective plan and is making progress	ADHS/DBHS applies sanctions to improve performance. When progress is being demonstrated, a decrease in the sanction amount is considered a mitigating factor than can decrease future sanctions.
Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.

Sincerely,

Laura K. Nelson, M.D.
Acting Deputy Director

cc:

Will Humble, Interim Director



Office of the Deputy Director

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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Ms. Theresa Galvan Navajo Nation Department of Behavioral Health Services P.O. Box 2505 Window Rock, AZ 86515

RE: Policy Decisions for Immediate Implementation

Dear Ms. Galvan:

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- 1. Require all individuals to comply with financial screening and eligibility process. Refusal to cooperate will result in ineligibility for services. T/RBHAs will not be required to serve individuals who refuse to cooperate with the screening and eligibility process.
 - a. Arizona statute requires all persons, including individuals with a serious mental illness (ARS § 36.550.06), seeking state-funded behavioral health

services to cooperate with financial screening and eligibility determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.

- b. Exceptional circumstances under which services may be provided for a limited time:
 - i. Emergency services, which are to be provided immediately, so long as within 5 days from the date of service, a financial screening is initiated; and
 - ii. When an individual is incapable of cooperating with the financial screening and eligibility determination process as a result of their mental illness, until or unless a representative capable of providing assistance is court appointed.
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.1, Eligibility Screening for AHCCCS Health Insurance, Medicare Part D Prescription Drug Coverage, and the Limited Income Subsidy Program
- 2. Charge individuals who are non-TXIX, including non-TXIX SMI recipients, fees for services. Providers may request payment prior to the delivery of services and may refuse to provide services if co-pays are not collected.
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Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Require SMI redetermination	This would be contrary to established recovery principles. SMI
evaluations annually (or with some other set timeframe)	redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, <i>SMI Eligibility Determination</i> , already allows T/RBHAs to conduct re-determination evaluations when indicated.
Stop enrollments for persons in	ADHS/DBHS will conduct research to find out how other states determine
SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	initial and ongoing SMI eligibility.
Change benefit plan to align	The benefit package for individuals with SMI (an entitlement program) is
service revenue and expenses for non-TXIX SMI programs	established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).
Refrain from additional housing	T/RBHAs are welcome to submit new housing spending plans to the housing
acquisitions (from the Housing Acquisition Fund) in the short term	review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.
Additional pharmacy management	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation.
Discontinue prior authorization of non-formulary medications for non-TXIX members and replace with generic or similar formulary medications	Currently T/RBHAs are not required to offer non-formulary medications. Any medications provided by T/RBHAs that are not on the ADHS/DBHS formulary are solely at the discretion of the T/RBHA.

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T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Decrease sanction amounts and stop the practice of doubling sanctions if the RBHA has an acceptable corrective plan and is making progress	ADHS/DBHS applies sanctions to improve performance. When progress is being demonstrated, a decrease in the sanction amount is considered a mitigating factor than can decrease future sanctions.
Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.

Sincerely,

Laura K. Nelson, M.D.

Acting Deputy Director

cc:

Will Humble, Interim Director



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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Ms. Theresa Ybanez Pascua Yaqui Tribe 7490 S. Camino de Oeste Tucson, AZ 85757

RE: Policy Decisions for Immediate Implementation

Dear Ms. Ybanez:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

- Require all individuals to comply with financial screening and eligibility
 process. Refusal to cooperate will result in ineligibility for services.
 T/RBHAs will not be required to serve individuals who refuse to cooperate
 with the screening and eligibility process.
 - a. Arizona statute requires all persons, including individuals with a serious mental illness (ARS § 36.550.06), seeking state-funded behavioral health services to cooperate with financial screening and eligibility

- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
- Exceptional circumstances under which services may be provided for a limited time:
 - Emergency services, which are to be provided immediately, so long as within 5 days from the date of service, a financial screening is initiated; and
 - ii. When an individual is incapable of cooperating with the financial screening and eligibility determination process as a result of their mental illness, until or unless a representative capable of providing assistance is court appointed.
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.1, Eligibility Screening for AHCCCS Health Insurance, Medicare Part D Prescription Drug Coverage, and the Limited Income Subsidy Program
- 2. Charge individuals who are non-TXIX, including non-TXIX SMI recipients, fees for services. Providers may request payment prior to the delivery of services and may refuse to provide services if co-pays are not collected.
 - a. Arizona statute requires all individuals who are non-TXIX eligible to pay fees for services. A fee schedule, which will be established by ADHS/DBHS, includes, but is not limited to, a sliding fee schedule based upon the ability of the individual to pay for part or the total cost for services (i.e. some individuals will be expected to pay 100% for the cost of services). (ARS §36-3409)
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

- 3. No longer accept financial responsibility for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI.
 - a. The T/RBHAs are not financially responsible for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI. The County has legal payment responsibility for costs associated with Court-Ordered Treatment for individuals who are non-TXIX, non-SMI. (ARS §545.04) T/RBHAs electing to take this position should notify the appropriate individuals, including Court Commissioners and treating hospitals, in advance and assist with identifying alternatives.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.18, Pre-petition Screening, Court Ordered Evaluation and Treatment
- 4. Eliminate coverage for Medicare Part D co-pays, premiums, deductibles, coinsurance, and non-formulary medications for non-TXIX members and dual eligible non-SMI members. In addition, Non-TXIX individuals (including SMI) with other TPL are fully responsible for all out-of-pocket costs required by their insurer.
 - a. With the exception of dual eligible SMI members, Medicare Part D copays, premiums, deductibles, coinsurance, and non-formulary medications will no longer be covered.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.21, Service Prioritization for Non-Title XIX/XXI Funding
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits
- 5. Require Prior Authorization and Re-Authorization of Residential Services for all members, regardless of eligibility status:
 - a. ADHS/DBHS will work with the T/RBHAs to develop and implement statewide prior authorization and re-authorization criteria for Level II,

Level III, and Home Care Training for Home Care Client (HCTC). Once implemented, all T/RBHAs must utilize the same criteria.⁸

b. The following requirements and timeframes will apply:

	PA Required?	Re-Authorization	Timeframe for Re-
		Required?	Authorization
Level I RTC	Yes (existing)	Yes (existing)	Every 30 days
Level II	Yes	Yes	Every 60 days
Level III	Yes	Yes	Every 90 days
HCTC	Yes	Yes	Every 90 days

- i. Level II Residential (Prior Authorization and Re-Authorization every 30 days)
- ii. Level III Residential (Prior Authorization and Re-Authorization every 60 days)
- iii. Home Care Training for Home Care Client (HCTC; Re-Authorization every 90 days; Prior authorization is not required for this service)
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.14, Securing Services and Prior Authorization

6. Relax Minimum Network Standards for non-TXIX SMI recipients to align with revenue reductions (Applies to Greater Arizona T/RBHAs only)

- a. ADHS/DBHS supports a reduction in the total number of Full Time Equivalents (FTEs) working within outpatient clinics or operating independently who serve non-TXIX SMI recipients as long as the clinical needs of enrolled non-TXIX SMI recipients can be met.
 - i. Staffing Types Include:
 - 1. Paraprofessionals
 - 2. Behavioral Health Technicians (BHT)
 - 3. Behavioral Health Professionals (BHP)
 - 4. Psychiatrists, Nurse Practitioners, or Physician Assistants

⁸ Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, *Third Party Liability and Coordination of Benefits*

In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Disenroll if non-TXIX SMI member has other payor or insurance	The SMI program is an entitlement program, regardless of third party payor status.
Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Require SMI redetermination evaluations annually (or with some other set timeframe)	This would be contrary to established recovery principles. SMI redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.
Stop enrollments for persons in SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	ADHS/DBHS will conduct research to find out how other states determine initial and ongoing SMI eligibility.
Change benefit plan to align service revenue and expenses for non-TXIX SMI programs	The benefit package for individuals with SMI (an entitlement program) is established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).
Refrain from additional housing acquisitions (from the Housing Acquisition Fund) in the short term	T/RBHAs are welcome to submit new housing spending plans to the housing review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.
Additional pharmacy management Discontinue prior authorization of non-formulary medications for	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation. Currently T/RBHAs are not required to offer non-formulary medications. Any medications provided by T/RBHAs that are not on the ADHS/DBHS
non-TXIX members and replace with generic or similar formulary medications	formulary are solely at the discretion of the T/RBHA.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for
	services. The risks associated with this option are not acceptable. Under
	contract, T/RBHAs are required to conduct SMI eligibility determinations for
	referred individuals. ADHS/DBHS expects T/RBHAs to comply with this
	contractual requirement and enroll individuals who qualify as individuals
	with SMI.
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.
Transportation service	
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to
programs	serve non-TXIX GMH, SA, and children as funding is available.
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee
GMH/SA and children's monies	schedule will address this to some extent. However, T/RBHAs are only
utilized, and then provide Crisis	required to serve non-TXIX GMH, SA, and children as funding is available
Intervention-Telephone only	and may limit services due to funding availability.
Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX
bed related services	members, the implementation of the co-pays and sliding fee schedule will
	address this. T/RBHAs are only required to serve non-TXIX GMH, SA, and
	children as funding is available
Reduce Flex fund benefit amount	Flex funds originate from grant funding, not non-TXIX funds; no adjustments
to \$500	will be made to flex fund utilization at this time
Require self pay for all populations	For non-TXIX members, the implementation of the co-pays and sliding fee
for court-order services such as	schedule will address this. T/RBHAs are only required to serve non-TXIX
domestic violence, DUI, and sex	GMH, SA, and children as funding is available. T/RBHAs receive funding
offenders	specifically for DUI screening and education (A.R.S. § 36-2005)
Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa
limit for non-TXIX member's	County, through the IGA to address this issue
Court Ordered Evaluation (Applies	
to Maricopa County only)	
Notice of Action requirements and	These requirements are mandated by AHCCCS and cannot be modified.
member appeal rights need to be	
simplified	
Allow T/RBHAs to redirect	ADHS/DBHS does not support taking additional money out of services.
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Decrease sanction amounts and stop the practice of doubling sanctions if the RBHA has an acceptable corrective plan and is making progress	ADHS/DBHS applies sanctions to improve performance. When progress is being demonstrated, a decrease in the sanction amount is considered a mitigating factor than can decrease future sanctions.
Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.

Sincerely,

Laura K. Nelson, M.D.

Acting Deputy Director

cc: Will Humble, Interim Director



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JANICE K. BREWER, GOVERNOR WILL HUMBLE, INTERIM DIRECTOR

March 11, 2009

Dr. Bill Arnett White Mountain Apache Tribe P.O. Box 700 Whiteriver, AZ 85941

RE: Policy Decisions for Immediate Implementation

Dear Dr. Arnett:

The Arizona Department of Health Services, Division of Behavioral Health Services (ADHS/DBHS) sincerely appreciates the responses submitted by the Tribal and Regional Behavioral Health Authorities (T/RBHAs) proposing options and recommendations to address the FY'09 budget reductions. It is evident that much time and careful consideration went into these proposals. ADHS/DBHS carefully reviewed the numerous suggestions put forth before finalizing these policy decisions. Although difficult to make, ADHS/DBHS believes that these decisions are legally permissible and less damaging and problematic than many of the other available options. ADHS/DBHS looks forward to ongoing collaboration with you as we implement these changes.

- 1. Require all individuals to comply with financial screening and eligibility process. Refusal to cooperate will result in ineligibility for services. T/RBHAs will not be required to serve individuals who refuse to cooperate with the screening and eligibility process.
 - a. Arizona statute requires all persons, including individuals with a serious mental illness (ARS § 36.550.06), seeking state-funded behavioral health services to cooperate with financial screening and eligibility

- determinations. (ARS § 36-3408) Individuals who refuse to do so will no longer be eligible for services. An individual's inability to obtain documentation for eligibility determination cannot be considered a refusal to cooperate.
- b. Exceptional circumstances under which services may be provided for a limited time:
 - i. Emergency services, which are to be provided immediately, so long as within 5 days from the date of service, a financial screening is initiated; and
 - ii. When an individual is incapable of cooperating with the financial screening and eligibility determination process as a result of their mental illness, until or unless a representative capable of providing assistance is court appointed.
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.1, Eligibility Screening for AHCCCS Health Insurance, Medicare Part D Prescription Drug Coverage, and the Limited Income Subsidy Program
- 2. Charge individuals who are non-TXIX, including non-TXIX SMI recipients, fees for services. Providers may request payment prior to the delivery of services and may refuse to provide services if co-pays are not collected.
 - a. Arizona statute requires all individuals who are non-TXIX eligible to pay fees for services. A fee schedule, which will be established by ADHS/DBHS, includes, but is not limited to, a sliding fee schedule based upon the ability of the individual to pay for part or the total cost for services (i.e. some individuals will be expected to pay 100% for the cost of services). (ARS §36-3409)
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

- 3. No longer accept financial responsibility for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI.
 - a. The T/RBHAs are not financially responsible for court-ordered treatment services provided to individuals who are non-TXIX, non-SMI. The County has legal payment responsibility for costs associated with Court-Ordered Treatment for individuals who are non-TXIX, non-SMI. (ARS §545.04) T/RBHAs electing to take this position should notify the appropriate individuals, including Court Commissioners and treating hospitals, in advance and assist with identifying alternatives.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.18, Pre-petition Screening, Court Ordered Evaluation and Treatment
- 4. Eliminate coverage for Medicare Part D co-pays, premiums, deductibles, coinsurance, and non-formulary medications for non-TXIX members and dual eligible non-SMI members. In addition, Non-TXIX individuals (including SMI) with other TPL are fully responsible for all out-of-pocket costs required by their insurer.
 - a. With the exception of dual eligible SMI members, Medicare Part D copays, premiums, deductibles, coinsurance, and non-formulary medications will no longer be covered.
 - b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.21, Service Prioritization for Non-Title XIX/XXI Funding
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits
- 5. Require Prior Authorization and Re-Authorization of Residential Services for all members, regardless of eligibility status:
 - a. ADHS/DBHS will work with the T/RBHAs to develop and implement statewide prior authorization and re-authorization criteria for Level II,

Level III, and Home Care Training for Home Care Client (HCTC). Once implemented, all T/RBHAs must utilize the same criteria.⁹

b. The following requirements and timeframes will apply:

	PA Required?	Re-Authorization	Timeframe for Re-
		Required?	Authorization
Level I RTC	Yes (existing)	Yes (existing)	Every 30 days
Level II	Yes	Yes	Every 60 days
Level III	Yes	Yes	Every 90 days
HCTC	Yes	Yes	Every 90 days

- i. Level II Residential (Prior Authorization and Re-Authorization every 30 days)
- ii. Level III Residential (Prior Authorization and Re-Authorization every 60 days)
- iii. Home Care Training for Home Care Client (HCTC; Re-Authorization every 90 days; Prior authorization is not required for this service)
- c. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.14, Securing Services and Prior Authorization

6. Relax Minimum Network Standards for non-TXIX SMI recipients to align with revenue reductions (Applies to Greater Arizona T/RBHAs only)

- a. ADHS/DBHS supports a reduction in the total number of Full Time Equivalents (FTEs) working within outpatient clinics or operating independently who serve non-TXIX SMI recipients as long as the clinical needs of enrolled non-TXIX SMI recipients can be met.
 - i. Staffing Types Include:
 - 1. Paraprofessionals
 - 2. Behavioral Health Technicians (BHT)
 - 3. Behavioral Health Professionals (BHP)
 - 4. Psychiatrists, Nurse Practitioners, or Physician Assistants

⁹ Until these criteria are finalized, T/RBHAs may develop and utilize their own criteria as described in the letter from ADHS/DBHS dated February 19, 2009.

7. Avoid the use of Single Case Agreements (SCA) for non-TXIX members

- a. When alternative in-network providers are available to meet the need, these can and should be used.
- b. The following ADHS/DBHS Provider Manual Section(s) will be revised to reflect these changes:
 - i. Provider Manual Section 3.4, Co-payments
 - ii. Provider Manual Section 3.5, Third Party Liability and Coordination of Benefits

In addition, ADHS/DBHS clearly recognizes the need to work smarter and decrease administrative burden wherever possible and is open to considering additional, specific suggestions regarding paperwork reduction opportunities, frequency/duration of scheduled meetings, workgroup consolidation, and reports/deliverables. For example, ADHS/DBHS is currently considering eliminating the Children's Structural Elements Report.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Disenroll if non-TXIX SMI member has other payor or insurance	The SMI program is an entitlement program, regardless of third party payor status.
Define indigent (at 100% FPL or another percentage) for SMI eligibility	ADHS/DBHS does not have the statutory authority to implement such a change. However, we will share this option with the ADHS Director and the Governor's Office staff for their consideration.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Require SMI redetermination evaluations annually (or with some other set timeframe)	This would be contrary to established recovery principles. SMI redetermination requirements may act as a disincentive for individuals to demonstrate functional improvements and make progress toward recovery for fear of losing vital services and supports. However, please note that the ADHS/DBHS Provider Manual Section 3.10, SMI Eligibility Determination, already allows T/RBHAs to conduct re-determination evaluations when indicated.
Stop enrollments for persons in SMI Diagnostic Category III; disenroll persons in SMI Diagnostic Category III; disenroll persons without qualifying functional criteria but are in SMI program for risk of deterioration	ADHS/DBHS will conduct research to find out how other states determine initial and ongoing SMI eligibility.
Change benefit plan to align service revenue and expenses for non-TXIX SMI programs	The benefit package for individuals with SMI (an entitlement program) is established in Administrative Rule. While ADHS/DBHS is not changing the benefit package for non-TXIX SMI members at this time, co-pay expectations are changing (see attachment).
Refrain from additional housing acquisitions (from the Housing Acquisition Fund) in the short term	T/RBHAs are welcome to submit new housing spending plans to the housing review committee (no later than April 1 st), if they no longer desire to move forward with an acquisition project. The allocated funds must, however, be used for housing options for persons with SMI, but do not need to be used specifically for housing acquisition. ADHS/DBHS encourages T/RBHAs to utilize these funds to fill any gaps left from the loss of Community Placement Funds. T/RBHAs are encouraged to discuss acceptable options with Paige Finley, Manager of Psychosocial Rehabilitation at ADHS/DBHS.
Additional pharmacy management	T/RBHAs may proceed with implementing prior authorization for the medications previously listed by ADHS/DBHS. Any additional requests must be submitted to Rodgers Wilson, M.D., Chief Medical Officer, for consideration and approval prior to implementation.
Discontinue prior authorization of non-formulary medications for non-TXIX members and replace with generic or similar formulary medications	Currently T/RBHAs are not required to offer non-formulary medications. Any medications provided by T/RBHAs that are not on the ADHS/DBHS formulary are solely at the discretion of the T/RBHA.

T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for
	services. The risks associated with this option are not acceptable. Under
	contract, T/RBHAs are required to conduct SMI eligibility determinations for
	referred individuals. ADHS/DBHS expects T/RBHAs to comply with this
	contractual requirement and enroll individuals who qualify as individuals with SMI.
Limit non-TXIX SMI	ADHS/DBHS is proposing a co-pay schedule to address this issue.
Transportation service	
Stop new enrollments into the non-	For non-TXIX members, the implementation of the co-pays and sliding fee
TXIX GMH/SA and children's	schedule will address this issue. However, T/RBHAs are only required to
programs	serve non-TXIX GMH, SA, and children as funding is available.
Provide up until 75% of non-TXIX	For non-TXIX members, the implementation of the co-pays and sliding fee
GMH/SA and children's monies	schedule will address this to some extent. However, T/RBHAs are only
utilized, and then provide Crisis	required to serve non-TXIX GMH, SA, and children as funding is available
Intervention-Telephone only	and may limit services due to funding availability.
Stop paying room and board for all	ADHS/DBHS does not support this for TXIX members. For non-TXIX
bed related services	members, the implementation of the co-pays and sliding fee schedule will
	address this. T/RBHAs are only required to serve non-TXIX GMH, SA, and
	children as funding is available
Reduce Flex fund benefit amount	Flex funds originate from grant funding, not non-TXIX funds; no adjustments
to \$500	will be made to flex fund utilization at this time
Require self pay for all populations	For non-TXIX members, the implementation of the co-pays and sliding fee
for court-order services such as	schedule will address this. T/RBHAs are only required to serve non-TXIX
domestic violence, DUI, and sex	GMH, SA, and children as funding is available. T/RBHAs receive funding
offenders	specifically for DUI screening and education (A.R.S. § 36-2005)
Enforce the 3-day inpatient benefit	ADHS/DBHS will examine available options with Magellan and Maricopa
limit for non-TXIX member's	County, through the IGA to address this issue
Court Ordered Evaluation (Applies	
to Maricopa County only)	
Notice of Action requirements and	These requirements are mandated by AHCCCS and cannot be modified.
member appeal rights need to be	
simplified	
Allow T/RBHAs to redirect	ADHS/DBHS does not support taking additional money out of services.
paybacks that are being finalized	
now from profit risk corridor to	
services	
Stop the practice of differentiating	A.R.S. § 36-3410 requires this differentiation
fund types within the non-TXIX	
buckets	
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T/RBHA Recommendation	ADHS/DBHS Rationale
Stop enrolling new SMI members	This option would deny access for new individuals who need and qualify for services. The risks associated with this option are not acceptable. Under contract, T/RBHAs are required to conduct SMI eligibility determinations for referred individuals. ADHS/DBHS expects T/RBHAs to comply with this contractual requirement and enroll individuals who qualify as individuals with SMI.
Decrease sanction amounts and stop the practice of doubling sanctions if the RBHA has an acceptable corrective plan and is making progress	ADHS/DBHS applies sanctions to improve performance. When progress is being demonstrated, a decrease in the sanction amount is considered a mitigating factor than can decrease future sanctions.
Resolve the Pinal County zip code issue	ADHS/DBHS recommends that the CEOs of Cenpatico and Magellan meet to work out an agreement for the zip codes involved.

Sincerely,

Laura K. Nelson, M.D.

Acting Deputy Director

Acting Deputy Director

cc: Will Humble, Interim Director